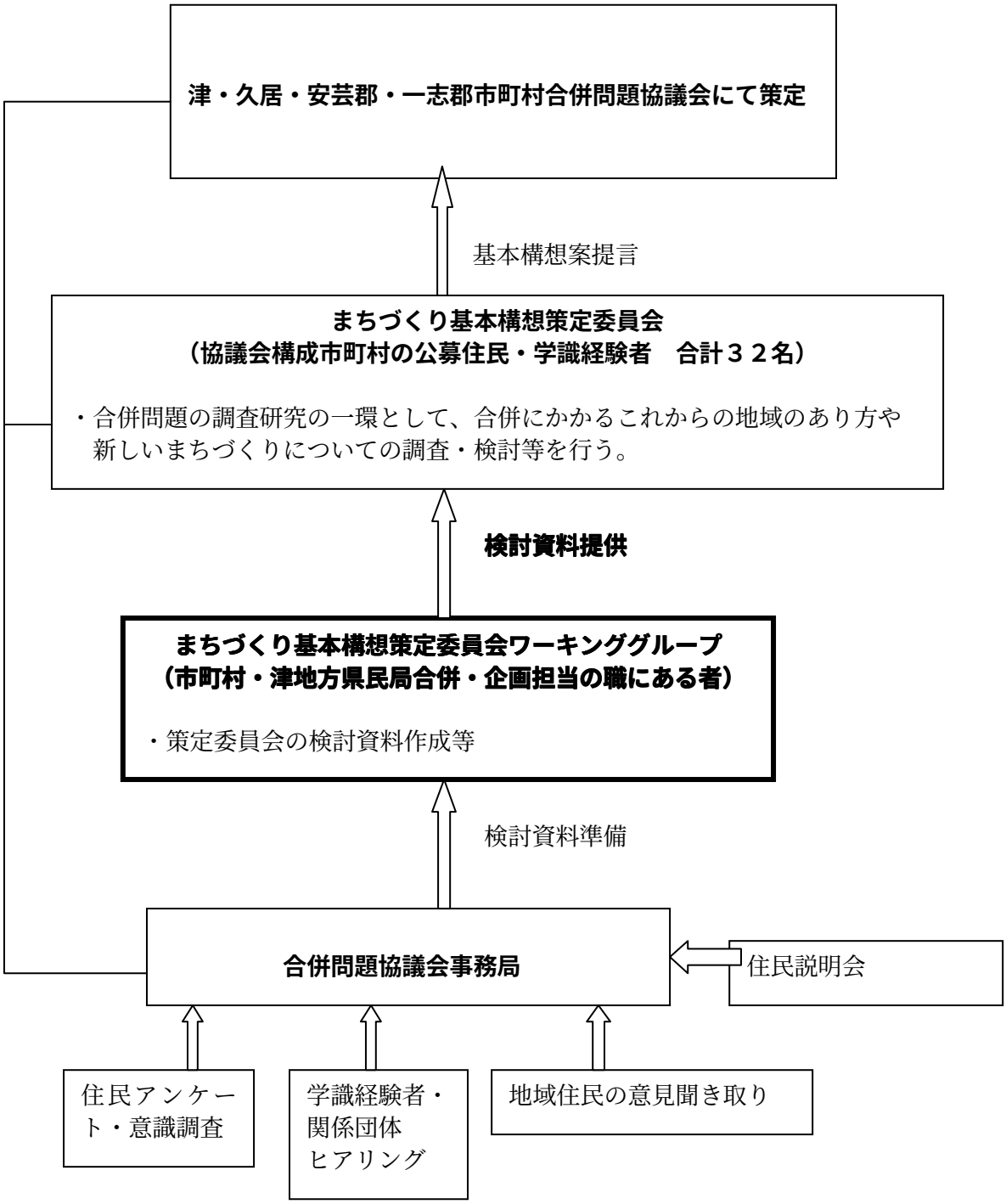まちづくり基本構想策定フロー図